

National Campaign on Dalit Human Rights

Caste-Based Discrimination in India

13th Session of the Universal Periodic Review of the Human Rights Council - India

Dalits' Human Rights Balance Sheet

UPR Recommendations 2012 ¹	National Report ²	NHRC Report ³	Stakeholders' Submission ⁴	Special Procedures Recommendations ⁵	Follow Up to UPR Recommendations ⁶		
1. Civil and Political Rights – Violence and Atrocities against Scheduled Castes ⁷							
WGR 138.47.	NR para106.	The scheduled castes and	SR.para14	CESCR (2008)	On a priority basis, the		
Take adequate measures to guarantee	State claims that central	schedule tribes remain	In 2008- 2010, a total of 1,	recommended the	GOI should design,		
and monitor the effective implementation	assistance is given for the	particularly vulnerable	16,813 atrocities were	strengthening of	develop and implement a		
of the Prevention of Atrocities Act,	effective implementation	despite laws to protect	committed against them ⁸ with	procedures for prompt and	National Action Plan to		
providing legal means for an increased	of Civil & Political Rights	them, because of the	an increase of 10.6% in 2009 ⁹ .	impartial investigations	eliminate all forms of		
protection of vulnerable groups like the	and also other	indifference of public	As per Crime Statistics of	and effective prosecutions	discrimination, including		
Dalit, including the access to legal	constitutional provisions	servants.	India, every 18 minutes a	under the 1989 SC/ST	caste- and gender-based		
remedies for affected persons (Germany)	but not mentioned about	The denial or the abuse of,	crime is committed against	(Prevention of Atrocities)	discrimination, applying		
	how the implementation is	or the inability to access,	SCs; every day 27 atrocities	Act and improve	where necessary the		
WGR 138.75.	done.	their rights hit the most	against them, (3 rapes, 11	awareness arising among	Durban Review		
Put in place appropriate monitoring	For speedy trial of Cases	vulnerable the hardest	assaults and 13 murders);	various enforcement	Conference Outcome		
mechanisms to ensure that the intended	under SC, ST POA Act	women, children the SC	every week 5 of their homes or	officials regarding caste	(2009), the DDPA, and		
objectives of the progressive policy	177 special courts and 77	and tribes, and the	possessions burnt and 6	based crimes ¹⁰ .	CERD General		
initiatives and measures for the	police stations have set up.	minorities.	persons kidnapped or	CERD in 2007 urged India	Recommendation 29. This		

¹ WGR = Report of the UPR Working Group (A/HRC/WG.6/13/L.8/India) – highlighted with caste references

² NR = National report – India (A/HRC/WG.6/13/IND/1)

³ Report prepared by the National Human Rights Commission in India for the second UPR of India (available on www.ohchr.org)

⁴ Stakeholders' Submission (SR) = Report prepared by the National Human Rights Commission for the second UPR of India = <u>UPR India submission - Coalition report by National Campaign on Dalit Human Rights</u>

⁵ The list of relevant UN recommendations is not exhaustive. Some of the references can be found in the OHCHR compilation of UN information prepared for the UPR (A/HRC/WG.6/13/IND/2). A comprehensive overview of recommendations on caste discrimination by UN human rights bodies can be found on: www.idsn.org/uncompilation

⁶ The suggested recommendations are drawn in part from NCDHR's UPR submission

⁷ Scheduled Castes (SCs) and Scheduled Tribes (STs) are also known as Dalits and Adivasis

⁸ This includes 2208 murders, 5974 rapes, 15603 cases of hurt, 1764 cases of kidnapping and abduction, 687 cases of arson, 572 of other "untouchability" practices and 53174 of other IPC crimes, etc.

⁹ National Crime Record Bureau, Crime in India, 2008, 2009 and 2010

¹⁰ International Covenant on Economic, Social and Cultural Rights, E/C.12/IND/Q/5, 14 September 2007

¹¹ Concluding Observations of the Committee on the Elimination of Racial Discrimination, CERD/C/IND/CO/19, 5 May 2007 ¹² Press statement, 30 March 2012: http://www.ohchr.org/en/NewsEvents/Pages/DisplayNews.aspx?NewsID=12031&LangID=E

2. Violence against women – Gender Crimes

WGR 138.87.

Continue to promote the rights of women in their choice of marriage and their equality of treatment independently of caste and tribe or other considerations (Holy See)

WGR 138.21, WGR para138.19

Consider signature and ratification of the Optional Protocol to the Convention on the Elimination of all Forms of Discrimination against Women (Czech Republic, Brazil)

WGR 138.22.

Remove reservations to the Article 16(1) of the Convention on Elimination of All Forms of Discrimination against Women (Finland)

WGR 138.23

Withdraw its reservations to Convention on the Elimination of All Forms of Discrimination against Women and consider signing and ratifying its Optional Protocol (Republic of Korea)

WGR 138.85.

Further strengthen measures to eliminate traditional harmful practices which are discriminatory against women and girls in particular child marriages, dowry related murders and honour killings (Chile)

WGR 138.88.

Strictly enforce the legal provisions prohibiting harmful and discriminatory practices that violate the rights of women and girls, and that it undertake effective public education measures, including awareness-raising programmes designed to eliminate gender-based prejudices,

No special mention of SC Women, their status or their problems at all.

NHRC demands for disaggregated data especially on the key areas such as crime committed against women and children from the SC & ST, violence against women other than rape, bonded labour, child labour& manual scavenging.

The NCRB reported a total of 1349 rape cases of Dalit women for 2010, Notably; there is no disaggregated data on atrocities against Dalit women. Young Dalit girls suffer systematic sexual abuse in temples, serving as sex workers for men from dominant castes. Thousands of Dalit girls are forced into prostitution every year through

the practice of temple offering

called 'Devadasi' and 'Jogini'

SR para.15

CEDAW (2007)recommended India to enforce the laws preventing discrimination and crimes against Dalit women, end impunity, and urged it to eradicate Manual Scavenging. In particular, the Committee called upon the State party to review and monitor the fulfillment of the provisions of the Convention in respect of scheduled caste, scheduled tribe, backward class and minority women in all sectors. 13 The

UN Special Rapporteur on Violence against Women has noted that Dalit women —face targeted violence, even rape and death, from state actors and powerful members of dominant castes who used to inflict political lessons and crush dissent within community.14

In its 2007 concluding comments, CERD noted its concern about the alarming number of allegations of acts of sexual violence against Dalit women, primarily by dominant caste men.

The Government of India should Evolve and implement a comprehensive strategy to address impunity and ensure criminal justice for Dalit women.

The Government should ensure that Dalit women enjoy equal access to and share of common property resources, in particular water resources, and provide budgetary support to create common property for their own.

The practice of manual

harmful practices like the *jogini* and *devadasi* systems should be eliminated, and rehabilitation policies and programmes for alternative livelihood and sustenance should be enforced for the benefit of the women involved in such practices.

scavenging and traditional

Gender-disaggregated data on caste-based discrimination should be collected. Cross-border monitoring mechanisms are essential

mechanisms are essential for stopping the flow of trafficking of Dalit women and children.

¹³ Concluding Comments of the Committee on the Elimination of Discrimination against Women: India, CEDAW/C/IND/CO/3

¹⁴ UN Special Rapporteur on Violence against Women, 2002, Cultural Practices in the Family that are Violent towards Women, E/CN4/2002/83, Para 53.

traditional practices and provisions of personal status laws that are harmful and discriminatory to women and girls (Liechtenstein) WGR 138.41. Enact comprehensive reforms to address sexual violence and all acts of violence against women, including "honour" crimes, child marriage, female feticide and female infanticide, and to remedy limitations in the definition of rape and the medico forensic procedures adopted for rape cases (Canada) 3. Discrimination & Violence Dur	ing Elections				
No specific UPR recommendations were made on this issue	Not mentioned specifically	Not mentioned specifically	SR para17 During the 2009 General Elections, the National Dalit Election Watch reported several incidents of violence of which 32% were threats/intimidation/violence by Dominant Caste groups, 22% SCs were not allowed to vote by members of various political parties and due to clashes between political parties etc and 20% SCs were deliberately excluded from Voters Lists ¹⁵ .	CERD recommended India to ensure the rights of members of SC to freely and safely vote and stand for election. ¹⁶	There are significant legislative changes that may be required to enable the Election Commission and other statutory bodies to effectively ensure the rights of franchise of the Dalits, and to take steps against the perpetrators of such violations under the relevant sections of the law.
4. Violence Against Dalit Christia	ns and Muslims				
WGR 138.72. Ensure that laws are fully and consistently enforced to provide adequate protections for members of religious minorities, scheduled castes, and adivasi groups, as well as, women, trafficking victims, and LGBT citizens (United States of America) WGR 138.118 Prevent and pursue through the judicial process, all violent acts against religious	Doesn't discuss the problems of Dalit Minorities at all.	Doesn't discuss Dalit Minorities at all.	SR para.19 Dalit Christians, forming around 75-80% of Indian Christian population and their places of worship are often targeted with physical attacks and violence in recent years. According to government figures, more than 600 villages were ransacked, 5,600 houses looted and burnt, 54,000 people left homeless and 38	CERD observed that Dalits who convert to Christianity or to Islam reportedly lose their entitlements under affirmative action programmes and also recommended GoI to restore the eligibility for affirmative action benefits of all the members of Scheduled Castes and	Reservation measures must be extended to Dalits of all faiths, especially to Dalit Christians and Muslims, who are presently excluded from the reservation benefits owing to religion-based discrimination. Follow up and implementation of recommendations by the

Dalit and Right of Franchise, The Experience of the General elections 2009, National Dalit Election Watch
 Concluding Observations of the Committee on the Elimination of Racial Discrimination, CERD/C/IND/CO/19, 5 May 2007

and tribal minorities, Dalits and other			people murdered. But human	Scheduled Tribes having	UN Special Rapporteur on
caste (Holy See)			rights groups estimate over	converted to another	freedom of religion.
(1101) 500)			100 people killed, including	religion ¹⁷ .	incodom of rengrom
WGR 138.48.			disabled and elderly persons,	After her visit to India in	
Adopt the Prevention of Communal and			children and women.	2008, the UN Special	
Targeted Violence Bill addressing issues				Rapporteur on freedom of	
such as accountability of civil servants,				religion expressed concern	
standards of compensation for victims				about the eruption of	
and elements of command responsibilities				communal violence in the	
(Germany)				states of Orissa and	
				Gujarat, which in the case	
WGR 138.49.				of Orissa primarily	
Reconsider laws and bills on religious				targeted Christians in Dalit	
conversion in several Indian states in the				and tribal communities.	
light of freedom of religion or belief in				The Rapporteur appealed	
order to avoid the use of vague or broad				to the authorities to step up	
terminology and discriminatory				efforts to prevent	
provisions (Germany)				communal violence and	
				sanction impunity of	
WGR 138.50.				communalized police	
Reconsider current local legislation on				forces at the state level. 18	
freedom of religion, that uses vague or				The Government of India	
broad terminology and discriminatory				has still not followed up on	
provisions, and impedes the possibility				the request for further	
for conversion of faith for those who wish				information by the	
to do so (Netherlands)				Rapporteur. ¹⁹	
5. Violence Against Dalit Human	Rights Defenders				
WGR 138.43.	Not mentioned	The focal point setup in the	SRpara20	The SR on the situation of	The State must enact a law
Enact a law on the protection of human		NHRC for the protection of	The cost of working for the	HRD, Margret Sekaggya	and promote appropriate
rights defenders, with emphasis on those		human rights defenders	rights of marginalized people,	has raised concern about	Legal Protection
defenders facing greater risks, including		received complaints that	i.e, Dalits, Adivasis	the plight of HRDs	Mechanisms for the
those working on minority rights and the		several, including those	(Indigenous People), religious	working for the rights of	protection of the Rights of
rights of scheduled castes and tribes		working on minority rights	minorities has been risks to	marginalized people,	Dalit human rights
(Czech Republic)		and the rights of the	their life, name and livelihood,	including Dalits and	defenders. These
		scheduled castes and tribes,	and social ostracism. On the	Adivasis. Her report	mechanisms do not exist
WGR 138.68.		faced harassment in several	other hand, those collectivities	explicitly raises the	at present and should

States, including arbitrary

detention.

striving for their rights have

been victimized²⁰. There is no

legislation in India to

safeguard the rights of the SC

human rights defenders and the

marginalized people they are

domestic

corresponding

concern

of

the

especially Dalit HRD and

recommendations after her

visit in India in 2011, the

also Dalit women HRD.

per

HRD's

SR's

¹⁷ Concluding Observations of the Committee on the Elimination of Racial Discrimination, CERD/C/IND/CO/19, 5 May 2007

Implement the recommendations made by

the Special Rapporteurs on the rights of

human right defenders following her visit

in 2011, with particular emphasis on

recommendations that concern defenders

of women's and children's rights,

defenders of minorities rights, including

include targeted actions in

favour of Dalit human

rights defenders and it should also comply with

the EU Guidelines for

Human Rights Defenders.

¹⁸ (A/HRC/10/8/Add.3)

 $^{^{19} \}mbox{Compilation}$ of UN information for the UPR of India (A/HRC/WG.6/13/IND/2)

²⁰ Statement of the Special Rapporteur on Situation of Human Rights Defenders, 21 January 2011

Dalits and Adavasi, and right to information activists (Norway) WGR 138.121. Solve remaining cases of human rights violations and create an independent committee to receive claims against the police that were referred to by the Special Rapporteur on Human Rights Defenders (Iraq) WGR 138.67. Adopt the recommendations of the Special Rapporteur on the situation of human rights defenders and the necessary measures to its recognition and protection, guaranteeing that the human rights violations are timely, effectively and independently investigated (Spain)			working for.	GOI must ensure that the National and State Human Rights Commissions promote a safe and conducive environment for human rights defenders in general throughout India.	The Government of India should implement the recommendations of the SR on HRDs, with special consideration of the most vulnerable groups.
No UPR recommendations were made on this issue (only questions)	NR. Para.52 Out of the 770,000 manual scavengers and dependents to be rehabilitated by the National Scheme for Liberation and Rehabilitation of Scavengers and their dependents (NSLRS), 428,000 have been rehabilitated into alternative occupations. For the remaining 342,000 the self-employment scheme for Rehabilitation of Manual Scavengers (SRMS) was launched in January, 2007. The scheme is being implemented at the national level through the four National Finance and Development Corporations. All states	The degrading practice of manual scavenging festers on. Some States are in denial over this. The Indian Railways are the largest users of manual scavengers.	SRpara21 Of the 7, 70,338 manual scavengers and their dependents across India ²¹ , so far only 4,27,870 persons have been assisted under the National Scheme of Liberation and Rehabilitation of Scavengers (NSLRS) and the remaining number yet to be rehabilitated is 3, 42,468 ²² . As per the Public Interest ²³ Litigation filed in the High court of Delhi, Indian Railways managed by the Govt. of India, which employs a large number manual scavengers who clean human excreta is a violator of the Employment of Manual Scavengers and Construction of Dry Latrines (Prohibition) Act of 1993. Despite	CERD in its 2007 Concluding Observation has given recommendations to India to ensure the proper implementation of the Employment of Manual Scavengers and Construction of dry Latrines (Prohibition) Act, 1993. In 2008, the CESCR urged the State party to study the health implications of manual scavenging on Dalits engaged in this profession and on the community as a whole, and to address all the impediments to eradicating this practice, including by putting in place modern	Ensure the complete elimination of the practice of manual scavenging. National Scheme of Liberation and Rehabilitation of Scavengers (NSLRS) should be effectively and timely implemented. Proper safety measures should be established and provided for labourers who are involved in Sewarage related jobs. The Government should engage constructively with workers' and employers' associations, as well as the ILO, to eliminate this practice.

Annual report of the Ministry of Social Justice and Empowerment (Government of India 2009), The highest number of manual scavengers was in Uttar Pradesh (2,13,975), followed by Madhya Pradesh (81,307), Maharashtra (64,785), Gujarat (64195), Andhra Pradesh (45,822) and Assam (40,413).

22 Annual Report of the Ministry of Social Justice and Empowerment, 2009

23 The Writ Petition {W.P.(C) -845/2011} in the Delhi High court on the Indian Railways.

	have confirmed that eligible and willing beneficiaries identified under SRMS have been given financial assistance for alternative occupations.		recommendations from the ILO Expert Committee on Conventions regarding Convention no. 111 in 2002 which looked into questions related to manual scavenging, this pernicious practice still continues.	sanitation facilities and providing the Dalit women engaged in this practice with vocational training and alternative means of livelihood.	
WGR 138.62. It urged India to strengthen efforts in tackling poverty and enhancing access to basic social services. (Bhutan)	(Only elaborates the already existing committee's established for poverty.) NR para 109: Report states that Rs 3250 million have been released towards equity of NSCFDC in the Eleventh Five-Year Plan. Beneficiaries covered under the scheme since its inception is 762,000 of which 410,000 (53.34%) are women.	The official estimate that 27.5% of the population was below the poverty line in 2004-05 grossly understates the incidence of poverty. The expert committee set up by the Planning Commission put the figure at 37.2%. Other committees setup by Ministries put it even higher.	SRpara22 37.2 % of the Indian population lives below poverty line and majority of them are Dalits (47.2% in rural areas and 39.9% in urban centers). Planning Commission Report	The CESCR recommended in 2008 that the Government of India takes urgent measures to address the issue of poverty and food insecurity, and establish specific mechanisms to monitor the implementation of poverty-reduction strategies and evaluate the progress achieved. The Committee requested the State party to provide, in its next periodic report, detailed annual data on the incidence and depth of poverty, disaggregated by gender, caste, ethnicity and by region.	The shortfall of the current Union Budget (estimated at Rs. Cr. 33,756.74 of SCP and Rs. Cr. 13,275.95 of TSP in the Union budget 2012-13) should be returned and reallocated to schemes with a clear objective of bridging socio•] economic gap between SCs/STs and Non•] SCs/STs with particular focus on health, education, housing, assignment/acquisition of land, employment, income generation, entrepreneurship and access to basic amenities.
8. Right to Health					
WGR 138.156. Take effective measures to fully implement National Rural Health Missions (Honduras)	There are inequities based on rural – urban divide, gender imbalance and child nutrition. Framed 'Address India's Nutrition Challenges'.	Public spending on health continues to be abysmally low, at about 1% of GDP, despite Government's commitment to raise it to 2-3%. The public health system is riddled with problems; vast numbers in the villages get little or no medical care. A performance audit by the	SRpara23 Infant mortality rate for SC children is as high as 88 per 1000 as compared to children from the dominant caste social groups (69 per 1000). Moreover, a higher number of SC children die in the first month of life as well as after the first month of life but before their first birthday, and	CERD recommended India in 2007 to ensure the provision of adequate health care provisions. ²⁵ In particular, it recommended equal access to ration shops, adequate health care facilities, reproductive health services, and safe drinking water for members of scheduled	A dialogue with the national and state governments, relevant UN bodies, the private sector, local authorities, national human rights institutions, CSOs and academic institutions needs to be promoted and sustained with a view to identify, promote and exchange

²⁵ Concluding Observations of the Committee on the Elimination of Racial Discrimination, CERD/C/IND/CO/19, 5 May 2007

9. Right to Water & Sanitation		Auditor General and an evaluation had done for the Planning Commission has both found serious deficiencies in the National Rural Health Mission. A huge programme called the Integrated Child Development Services was set up in1975,but an evaluation done in 2011 for the Planning Commission found that 60% of the annual budget for supplementary nutrition was being diverted.(A study done for the NHRC confirms this.)	43 per 1000 of one year old SC children die before completing their 5th birthday as compared to 25 children from the dominant social groups. ²⁴	castes and scheduled and other tribes and to increase the number of doctors and of functioning and properly equipped primary health centres and health sub-centres in tribal and rural areas.	views on best practices related to access to safe drinking water, health & sanitation and adequate housing for Dalits.	
WGR 138.139. Further accelerate the sanitation coverage and the access to safe and sustainable drinking water in rural areas (Myanmar)	Not mentioned or identified problems of SC and access to water and sanitation		SRpara24 More than 20% of SCs do not have access to safe drinking water. Only 10% SC households have access to sanitation (as compared to 27% for non-SC households), and the vast majority of SCs depend on the goodwill of dominant castes for access to water from public wells. 26	CERD Recommended India to ensure safe drinking water to SC's. 27	The SC/St (Prevention of Atrocities Act, 1989) to include discrimination and violence against Dalits regarding the right to drinking water. There is an urgent need for strong legislations that recognizes drinking water as one of the livelihood rights priorities	
10. Adequate Housing						
No specific UPR recommendations were made on this issue	Not mentioned	The Indira AwasYojana, set up to provide rural housing, requires that applicant have a plot of land. Millions of landless are excluded. The scheme does not give enough to build a house, and there is some evidence that those who take the money end up in debt. An evaluation done for	SRpara25 SCs also find it extremely difficult to rent houses, especially in urban areas, and they are the ones worst affected in demolition or evacuation incidents. During the Common Wealth Games (CWG) in New Delhi in 2010, the urban poor, of whom the	CERD recommended in 2007 that SC's including SC Women, have access to adequate land. ²⁸ CESCR urged in 2008 the Government of India to address the acute shortage of affordable housing by adopting a national strategy and a plan of	There should be proper mapping and disaggregated data of SC/ST clusters in slums so that proper schemes under Urban Poverty alleviation could be made by the government. There should be a proper resettlement of housing	

http://wcd.nic.in/schemes/icps.pdf
 www.infochangeindia.org
 Concluding observations of the Committee on the Elimination of Racial Discrimination, CERD/C/IND/CO/19, 5 May 2007
 Concluding observations of the Committee on the Elimination of Racial Discrimination, CERD/C/IND/CO/19, 5 May 2007

		the Planning Commission found that there was no quality control, including in seismic zones. Neither is there an insistence that toilets be built. The safety of residents and	SCs constituted the majority, were forcefully evicted without any concrete alternate re-settlement plan	action on adequate housing and by building or providing low-cost rental housing units, especially for the disadvantaged and low-income groups,	schemes under UN Principles on Basic Principles and Guidelines on Development – Based Evictions and Displacement.
		sanitation remain serious concerns.		including those living in slums. ²⁹	
11. Right to Education					
WGR 138.163. Strengthen human rights training aimed at teachers in order to eliminate discriminatory treatment of children of specific castes, as well as appropriately follow-up on the results of the training that has occurred thus far (Japan) WGR 138.71. Continue its efforts to eliminate discrimination against and empower marginalized and vulnerable groups particularly by ensuring effective implementation of relevant laws and measures through proper and active coordination among line ministries, national and state governments; by extending disaggregated data to caste, gender, religion, status and region; and by increasing sensitization and reducing discriminatory attitudes among law enforcement officers through human rights education and training (Thailand)	Mentions Right to Education (RTE) and other schemes. It also mentions that SC Women and girl children are given priority. The report mentions about the centrally sponsored scheme of post matric scholarship to SC students and also the financial assistance to SC students who are research scholars. But it doesn't discuss problems of exclusion and discrimination.	The quality of education, particularly in the villages, is dismal; the infrastructure is appalling, teachers are absent, teachers are poorly trained. Learning levels and literacy are both very low.	Literacy levels are lowest among SC girls at 24.4 per cent, compared to the national average of 42.8 per cent for the female population. One of the primary reasons for the increasing dropout rate of SC children from primary schools ³⁰ (50% of all SC children, and 64% of girl student's dropout) is due to discrimination being practiced against them in school. The difference in dropout rates between SC youth and all Indian youth has actually grown from 4.39 % in 1989 to 16.21 % in 2008 ³¹ .	CERD recommended in 2007 the Government of India to ensure the reduction of school dropout rates and increase in the enrollment rates of SC children and the promotion of non-discriminatory practices in class rooms and also in the midday meal scheme. 32 In 2004 the CRC expressed deep concern at persistent and significant social discrimination against children belonging to Scheduled Castes and Tribes and other tribal groups. The SR on the Right to Food mentioned that Dalit children are discriminated in many ways in schools.	Human Rights education should be integrated into the present curriculum. Right to Education (RTE) should have special provisions in addressing issues related to discrimination in educational institutions especially in government schemes like midday meal scheme and Sarva Shiksha Abhiyan.
WGR 138.164. Ensure universal, compulsory and free education, carrying out on a priority basis measures aimed at eradicating discrimination, particularly discrimination that affects girls, marginal groups and persons with disabilities					

²⁹ CESCR Concluding Observations – India 2008 (E/C.12/IND/CO/5)

(Mexico)

Discriminatory practices against SC children practiced by teachers include corporal punishment, denial of access to school water supplies, segregation in class rooms, and forcing Dalit children to perform manual scavenging on and around school premises (IDSN and Navsarjan Briefing Note, 2010).

31 IDSN, 2010: Dalit Children in India – Victims of Caste Discrimination, Briefing Note by Navsarjan Trust (www.navsarjan.org), Center for Human Rights and Global Justice (www.chrgj.org) and International Dalit Solidarity Network (www.idsn.org)

32 Concluding observations of the Committee on the Elimination of Racial Discrimination, CERD/C/IND/CO/19, 5 May 2007

12. Bonded Labour No specific UPR recommendations were NRpara78 The practice of bonded SRpara30 CERD has in 2007 noted Effective timely and made on this issue labor continues despite laws Despite the Bonded Labour with concern that very implementation of Bonded Mentions the Bonded that ban it, and is taking Abolition Act 1976, it is large numbers of Dalits are Labour System Labour System (Abolition) new forms. The NHRC has forced to work as manual estimated that in India there (Abolition) Act 1976 and 1976. Its received reports of bonded are 40 million bonded scavengers and also ensure implementation is not labour being used to labourers and SCs constitute a workers and are subject to rehabilitation measures discussed. majority of them³³. execute defence projects in extremely unhealthy especially for Dalit difficult areas. working conditions and Children who constitutes exploitative labour majority of bonded arrangements, including labourers. debt bondage. Ms. Shahinian, the SR on Contemporary Forms of Slavery has indicated the link between caste discrimination and bonded labour, including critical situation of Dalit women engaged in manual scavenging. 13. Right to Employment WGR.para138.73 NR.para105 Over 90% of the work force SRpara31 In 2007, CERD National and State Monitor and verify the effectiveness of. is in the unorganized sector recommended India to **SCs** face systematic Governments should enact programme of and steadily implement, measures such as has no access to social discrimination both in the effectively implement equal opportunity and 'compensatory the Minimum Wages Act auota programmes in the areas of security, is particularly public and private sector. In equality laws and other discrimination' reserves education and employment, special police vulnerable in the cities, and the name of downsizing and (1948),Equal measures that prohibit the 15% for SCs and 7.5% for and special courts for effective is therefore driven into discrimination in capital optimizing by the GoI, Remuneration Act (1976), STs in employment, employment rate is on the implementation of the Protection of Civil permanent debt. often Bonded labour market, labour hiring, education and a range of Rights Act and the Scheduled Caste and leading to conditions of decline. A decline of 10.07% (System) Abolition Act work place, private Scheduled Tribes Act, and the work of the bonded labour. opportunities (1976), the Child Labour enterprises, etc. areas National Commission for Scheduled noticeable. This is in addition (Prohibition The Unorganised Workers Castes (Japan) to the loss of opportunities in Regulation) Act (1986) Social Security Bill should the various state government and the Employment of be adopted without any areas. The unemployment rate Manual Scavengers and further delay. Equal of SCs in rural and urban areas Construction of attention should be given is about 5.5% as against 3.5% Latrines (Prohibition) Act to Dalit women domestic for dominant castes.³⁴ (1993). workers. The recent ILO It also

for

Convention on domestic

workers and rules, 2011 should be given due

subsequent ratification.

consideration

recommended the State

party to adopt measures to

enhance Dalits' access to the labour market.

³³ http://dalitstudies.org.in/wp/0905.pd

http://www.jstor/stable/4415409

14. Rights of Scheduled Castes with Disabilities							
No specific UPR recommendations were made on this issue	Not Mentioned	Not Mentioned	SRpara35 With an estimated figure of 1.8% of persons with disabilities among the overall population, the 2.4 % among SCs is shockingly very high. This shows that the existing policies and practices of the national and state governments are not successful in providing adequate social safeguards to SCs with disabilities ³⁵ .		Disaggregated data should be provided on SC's with disabilities and thereby adequate safeguards can be allocated to them.		
15. Disaster Risk Reduction & SCs							
No specific UPR recommendations on the need to ensure non-discrimination in disaster management were made	Not mentioned specifically.	Not mentioned specifically. But discusses how the rapid growth, the development of infrastructure and the expansion of mining industries, have all led to massive displacements of populations, often without their informed consent. NHRC's monitoring finds that usually those displaced are given neither adequate relief nor the means of rehabilitation.	SR para36 The impact of disaster, in its nature and intensity, varies according to the degree of vulnerability of the social groups that constitute the affected population. Although in principle the disaster response is expected to focus on humanitarian principles, including the principle of neutrality (equal approach to all disasters), the existing laws, policies and guidelines of the national and state governments are not comprehensive enough to capture the sensitive issue of caste based discrimination in emergencies ³⁶ .	The Special Rapporteur on Adequate Housing has underlined that the most vulnerable, such as those living in poverty or with insecure tenure, are more likely to live in disaster-prone land; they are also at greater risks of displacement and loss of livelihood in the event of a disaster; and they will recover with more difficulty from the disaster. Therefore, attention to non-discrimination and equality requires Governments and aid organizations to pay particular attention to vulnerabilities and inequalities in pre-disaster contexts, and, in the aftermath of disasters, to address inequalities and protect the most vulnerable. ³⁷	Steps need to be taken by the government to recognise the discriminatory practices in disaster relief and ensure the equal approach in rehabilitation measures. The existing laws, policies and guidelines of the national and state level regarding disaster relief measures should adequately address this problem.		

³⁵ Dalits with Disabilities, the Neglected Dimension of Social Exclusion, Govinda Pal, IIDS, 2010
36 Report of the National Convention on "Exclusion of Dalits – Disaster Risk Reduction Interventions – Effective Civil Society Monitoring", National Dalit Watch, June 2010
37 GA report on the realization of the right to adequate housing in post-disaster setting (A/66/270), 11 August 2011

16. Special Component Plan for SCs						
No specific UPR recommendations were made on this issue	NRparal12 Report states that the planning commission set up a Task Force to review guidelines on Scheduled Caste Sub Plan (SCSP) and Tribal Sub Plan (TSP) in June 2010.	Not Mentioned	Budget Diversion: After studying the compiled allocations for SCP for various years from Statement 21 of Expenditure, Vol.1of Union Budgets, GOI 2005-06 to 20011-12, some civil society organizations like NCDHR & Centre for Budget Governance Accountability came to the conclusion that the amount denied to SCs from 2005 to 2009 amounts to US \$ 20.8 billion and this means that annually around US \$ 5.2 billion have been denied through non-implementation as per the policy requirements of the Special Component Plan for SCs.		I.A Central Legislation should be designed for Special Component Plan and Tribal Sub Plan. This Central legislation should provide for: a) Clearly setting apart a proportion of the total Plan outlays of Centre and States that is equivalent to the population proportion of SCs/STs at national and state level. b) A well-designed, dedicated institutional setup at the Central & State level, which shall allocate SCP/TSP funds to the Ministries/ Departments, duly taking into consideration the developmental needs of SCs/STs. This will enable the Ministries/ Departments to clearly show the schemes formulated for the development of SC/STs under a separate budget head. c) Encouraging participation of community, CSOs and experts in planning as well as implementation and evaluations of schemes. d) The performance/outcome budget should be published every year, providing details about the beneficiaries and be made available to public access.	